## HOW TO EVALUATE A COST TO A FEDERALLY SPONSORED PROJECT AT TAMUCC

## **OMB Allowability Principles**

When considering allowability, OMB provides factors which can be used to determine if a cost is allowable. **These basic allowability principles remain the same for all federal projects under Uniform Guidance (UG).** Cost-reimbursable federal projects are typically subject to UG cost principles. This includes grants, cooperative agreements, awards, subawards, and contracts. These principles may not apply to federal fixed-price awards and contracts, but fixed-price contract *proposals* must adhere to these principles.

## A Cost Must Be:

- Reasonable and necessary for the performance of the federal award. A cost is reasonable when its nature and amount does not exceed that which would be incurred by a prudent person under the circumstances prevailing at the time the decision was made to incur the cost. The cost is generally recognized as necessary if it allows for the proper and efficient performance of the federal award.
- Allocable or assignable to a federal award in accordance with relative benefits received. A cost is allocable if it can be incurred specifically and used solely by a project, benefit more than one project, or benefit a project and some other work at TAMUCC. Costs must be allocated to each benefited project based on proportional benefit or other reasonable documented basis such as time, effort, or square footage etc. For example: normal direct costs such as chemicals, gloves, flasks, and pipettes when benefiting two or more projects must be allocated to each project proportionally based on usage. Allocation methodologies must be documented and auditable when employed. How the allocation methodology is logically related to the cost being allocated must be demonstrated. This documentation must be retained by the PI and available for audit.
- Consistent with policies and procedures that apply uniformly to both federally financed and other activities of TAMUCC. The cost must be consistent with University policies and procedures.
- Conformant to any limitations or exclusions set forth in the cost principles or in the federal award as to types or amount of cost items. A cost must conform to the conditions of the sponsored agreement and not be prohibited by law, regulation, or term of an award.
- Accorded consistent treatment as direct or indirect by University accounting practices. It is essential that each item of cost incurred for the same purpose be treated consistently in like circumstances either as a direct or indirect cost in order to avoid possible double charging of federal awards. In <u>rare</u> circumstances, costs which are normally treated as indirect may be directly charged to a sponsored project when a proper justification and prior approval by the sponsor is obtained. Prior approval by the sponsor is necessary when reasonableness and allocability of a cost may be difficult to determine and/or specifically required by OMB. A proper justification will explain an unlike or unusual circumstance when costs are above the normal level needed for a project.

If necessary, see the following "University Guidelines" to determine if a cost is allowable per OMB and for the proper treatment as direct or indirect per University accounting standards. Note: Direct costs can be identified specifically with a federal award and can be assigned to activities under the award relatively easily with a high degree of accuracy. Direct costs are those for activities or services that benefit specific projects, e.g., salaries for project staff or materials required for a particular project. Because these activities are easily traced to projects, their costs are usually charged to projects on an item-by-item basis. Indirect costs are those for activities or services that benefit more than one project and are difficult or impossible to allocate to a specific project. Miscellaneous supplies such as administrative supplies purchased in bulk such as pens, pencils, and paper items are normally treated as indirect costs. Also, costs such as heat, electricity, and administrative staffing are considered indirect. If the cost is allowable, determine if it should be treated as a direct or indirect cost based on similar or related items of cost. When in doubt, contact your responsible research accountant.

## Classification of Costs - University Guidelines for Direct and Indirect Charges

Failure to mention a cost in these University Guidelines does not imply that a cost is allowable or unallowable. All allowability criteria (reasonable, allocable, conformant and consistent treatment) must be considered for any cost to be allowable. All direct costs must be identified specifically with a federal award. Costs which are normally treated as indirect costs must meet all OMB criteria for allowability and be properly documented with a justification that demonstrates an unlike circumstance to support the cost as a direct charge. Federal sponsors in their review of costs incurred can choose to disallow costs that are not adequately supported by proper allocation, item allocability and documentation. Responsibility for any disallowed costs resides at the PI Department/College or Center level.

| Type of  | Description of  | Allowable as a Direct cost  | Allowable as an Indirect Cost |
|--|---|---|-------------------------------|
| Cost   | Typical Expenses  |   |                               |
|  |   |   |                               |
| Administrative and<br>Clerical Salaries<br>(2 CFR 200.413) | Administrative and clerical salaries are normally indirect unless the need is integral to a project's objectives.   |   | <b>✓</b>                      |
|  | Administrative and clerical salaries which are integral to a project's objectives; individuals involved can be specifically identified with the project; costs are explicitly included in the budget or prior written approval of the awarding agency is obtained.  | **Must be in the awarded budgeted as a line item with duties discussed in the budget justification. |                               |
| Advertising and Public<br>Relations<br>(2 CFR 200.421)     | Advertising and Public<br>Relations to promote<br>our institution and not<br>specifically required by<br>a federal award.   | Unallowable   | Unallowable                   |
| Alcohol  | Advertising necessary to meet the requirements of the sponsored agreements and solely for recruiting personnel, research subjects, or to procure goods and services. Public relation costs necessary to meet the requirements of the sponsored agreement such as costs of communicating with the public and press as a part of outreach efforts.  Alcoholic |   |                               |
| Alcohol<br>(2 CFR 200.423)                                 | Beverages   | Unallowable   | Unallowable                   |
|  | Alcohol used as chemical reagent for research.  |   |                               |

| Type of<br>Cost   | Description of Typical<br>Expenses  | Allowable as a Direct cost  | Allowable as an Indirect Cost |
|---|---|---|-------------------------------|
| Books and Journals<br>(2 CFR 200 Appendix III,B8)                               | Books and journals should<br>be provided as a part of<br>normal library services and<br>treated as indirect. General<br>or reference texts and<br>books used to keep up with<br>field of research are<br>unallowable.   |   |                               |
|   | Books which are not available from the library and can be associated with a sponsored project with a high degree of accuracy.  Books associated with a specific research technique or aspect of the research project that will introduce efficiencies to the research.  Manuals for software or equipment used in research. |   |                               |
| Communication Costs<br>(2 CFR 200 Appendix III, B6(1)(2))                       | Local telephone costs, cell phones and use, pagers, and network charges are normally indirect unless dedicated lines are required for large data transmissions with collaborators.  |   | •                             |
|   | Documented long distance phone calls, field work phones used for project specific communications are direct costs.  | <b>✓</b>  |                               |
| Compensation for Personal<br>Services and Fringe<br>Benefits<br>(2 CFR 200.430) | Salaries and related fringe benefits of faculty, research associates, students, and other technical personnel that are of direct benefit to the sponsored project's scientific work during the period of performance under the award. (Also, see administrative and clerical salaries).                                     | **Must be in approved budget and documented in budget justification. Allowable compensation for certain employees is subject to a ceiling in accordance with statute. |                               |
| Donations and Contributions<br>(2 CFR 200.434)                                  |   | Unallowable   | Unallowable                   |
| Entertainment Costs<br>(2 CFR 200.438)  | Costs incurred for<br>amusement, diversion and<br>social activities   | Unallowable   | Unallowable                   |
|   | Entertainment cost specific to the research and has a programmatic purpose.   | **Must be in the awarded budget as<br>a line item with programmatic purpose<br>discussed in the budget justification.   |                               |

| Type of<br>Cost  | Description of Typical<br>Expenses   | Allowable as a Direct cost   | Allowable as an Indirect Cost |
|--|--|--|-------------------------------|
| 5551   | Expenses   |  |                               |
| Equipment and other Capital Expenditures with an Acquisition Cost of \$5,000 or More (2 CFR 200.439)             | Equipment and capital expenditures which are general purpose, not limited to research, medical, scientific or other technical activities. Office equipment, air conditioning, printing equipment and motor vehicles. Parts and supplies for this equipment also unallowable.   | Unallowable  | Unallowable                   |
|  | Special purpose equipment and capital expenditures used only for research, medical, scientific, or other technical activities.  Examples are: centrifuges, spectrometers, microscopes, and computers. Must be charged in the period in which the expenditure is incurred, or as otherwise determined as appropriate with the federal agency. Parts and supplies related to special purpose equipment also allowable. | **Must be in the awarded<br>budgeted as a line item with item<br>discussed in the budget<br>justification.   |                               |
| Exchange Rates<br>(2 CFR 200.440)  | Cost increases for fluctuations in exchange rates are allowable costs subject to the availability of funding, and prior approval by the federal awarding agency.   | **Prior agency written approval is<br>required only when the change<br>results in the need for additional<br>Federal funding.                                  |                               |
| Food and Beverage Costs  | Cost of meals or meal per diems for employee in approved travel status on official university business.  (Also, see alcohol, entertainment, and travel).   | **See <u>Travel Manual and Policy</u> .  |                               |
| **Documentation should show<br>that costs were associated with a<br>bonafide technical conference or<br>meeting. | Food and Beverage which is necessary to accomplish the objectives of the grant program. For example, an all-day meeting of collaborators on a program project where technical information closely related to the project is shared. Lunch interview to recruit a post doc (subject to a wellmanaged recruitment program).  (Also, see alcohol, entertainment, and travel).   | **Document why the food is necessary on the <u>Business Expense Form</u> , and attach an agenda and attendee list including participants from other locations. |                               |

| Type of<br>Cost  | Description of Typical<br>Expenses   | Allowable as a Direct cost   | Allowable as an Indirect Cost |
|--|--|--|-------------------------------|
| Food and Beverage Costs  | Food and beverage costs which are not necessary to accomplish the objectives of the grant program. Examples are receptions, hospitality rooms, food and beverage during lab meetings, lunch for students during a local research activity, food and beverage provided during administrative activities) (Also, see alcohol, entertainment and travel). | Unallowable  | Unallowable                   |
| Goods or Services for<br>Personal Use<br>(2 CFR 200.445)                       | Costs of goods or services which are not essential and allocable to a project. Costs for personal use of Institutions' employees regardless of whether the cost is reported as taxable income.   | Unallowable  | Unallowable                   |
| Lab Coats and Laundering of<br>Lab Coats                                       | While lab coats and laundering of lab coats are essential for safety in a lab, these costs should normally be treated as indirect. It is too time consuming to correctly allocate to projects and activities under a grant.  | **Only costs which can be identified with<br>a final cost objective or assigned to<br>activities relatively easily with a high<br>degree of accuracy are direct costs. |                               |
| Materials and Supplies<br>(Consumable Research<br>Supplies)<br>(2 CFR 200.453) | Consumable research supplies are used in the conduct of research project(s) and specifically identifiable with the research. Examples are field supplies, chemicals, gasses, radioactive material, glassware, vials, pipettes and tips, test tubes, thermometers, bound notebooks and binders used to collect data.                                    | **If used for more than one project, costs must be allocated. Documented allocation method must be maintained.   |                               |

| Type of<br>Cost  | Description of Typical<br>Expenses  | Allowable as a Direct cost   | Allowable as an Indirect Cost |
|--|---|--|-------------------------------|
| Materials and Supplies<br>(Administrative<br>Supplies)<br>(2 CFR 200 Appendix III) | Administrative supplies which are typically used to support multiple activities of project personnel for administrative and lab purposes. Examples are stationary, pens, tablets, file folders, staplers and staples, paper clips, writing utensils, markers, post it notes, rubber bands, binder clips, scotch tape and tape dispensers, copy paper, toners and ink. |  |                               |
| Materials and<br>Supplies (Computing<br>Devices)<br>(2 CFR 200.453)                | Computing Devices (computers, monitors, printers, back-up drives under \$5,000) are direct costs when essential and allocable to the sponsored project. Devices do not need to be solely dedicated. Computing devices with an acquisition cost of \$5000 or more -See Equipment.  | **Computing devices should be itemized in the proposal budget and the use of the devices must be explained in the justification.  Evidence of essentialness and allocability must be documented and maintained. The PI is required to evaluate and ensure that the project does not have reasonable access to other devices that can achieve the same purpose. |                               |
| Materials and Supplies<br>(Software)   | Software which is specific<br>for laboratory data<br>acquisition (non-standard,<br>i.e. statistical)  |  |                               |
| Materials and Supplies<br>(Cleaning Supplies)<br>(2 CFR 200 Appendix III)          | General use cleaning supplies used to support multiple activities of project personnel and not specifically identifiable or easily allocated to a particular project.  Examples are; paper towels, hand soap, lab soap, and bleach.   |  |                               |
| Memberships, Subscriptions,<br>and Professional Activity Costs<br>(2 CFR 200.454)  | Institutional membership in business, technical or professional organizations. Subscriptions to business, professional, and technical periodicals.  |  |                               |

| Type of<br>Cost  | Description of Typical<br>Expenses                   | Allowable as a Direct cost  | Allowable as an Indirect Cost |
|--|--|---|-------------------------------|
| 2031   | Expenses   |   |                               |
|  |  |   |                               |
|  | Membership required for obtaining a specific journal |   |                               |
|  | or periodical directly                               |   |                               |
|  | related to the project.  Membership is required to   |   |                               |
|  | attend a conference.                                 |   |                               |
| Memberships, Subscriptions,<br>and Professional Activity Costs | Membership is required to receive reduced            |   |                               |
| (2 CFR 200.454)  | registration fees or other                           |   |                               |
|  | associated costs for the                             |   |                               |
|  | conference (cost must be greater than or equal to    |   |                               |
|  | membership cost).                                    |   |                               |
|  | Membership to a country                              | Unallowable   | Unallowable                   |
|  | club or social or dining club. Membership in any     |   |                               |
|  | civic or community                                   |   |                               |
|  | organization. Membership in any organization whose   |   |                               |
|  | primary purpose is                                   |   |                               |
|  | lobbying.  |   |                               |
|  | Stipends or subsistence allowances, participant      |   |                               |
|  | travel and registration fees                         |   |                               |
|  | in connection with conferences or training           | **Must be in the awarded budget.  |                               |
| Participant Support Costs                                      | projects for participants                            | Incentives, gifts, souvenirs,   |                               |
| (2 CFR 200.456)  | (but not employees).                                 | t-shirts and memorabilia must be  |                               |
|  | Supplies such as material kits, demonstration        | explained in the budget justification.                                    |                               |
|  | supplies, or research                                |   |                               |
|  | materials. (Also, see food and beverage costs).      |   |                               |
| Postage and Mailing  | General postage services,                            |   |                               |
| (2 CFR 200.473)  | mailing of proposals and                             |   |                               |
|  | progress reports  Express service needed to          |   |                               |
|  | transport project materials                          |   |                               |
|  | or report in a non-routine<br>manner                 | <b>V</b>  |                               |
|  |  |   |                               |
|  | Printing and Publication                             |   |                               |
|  | costs which are identifiable                         | **Per the UG, these costs can be  |                               |
| Publication and Printing Costs                                 | with a sponsored project.                            | incurred outside the period of award                                      |                               |
| (2 CFR 200.461)  | To produce bound manuals or print project related    | before closeout. Costs must be<br>charged within 90 days of               |                               |
|  | manuscripts and reports,                             | termination. Costs for publication and                                    |                               |
|  | research subject recruitment. Printing costs         | printing should be specified in the                                       |                               |
|  | associated with proposals                            | budget and the justification should include explanation of why costs will |                               |
|  | are indirect.  | be incurred post award.   |                               |
|  |  |   |                               |
|  |  |   |                               |

| Type of<br>Cost   | Description of Typical Expenses  | Allowable as a Direct cost  | Allowable as an Indirect Cost |
|---|--|---|-------------------------------|
| Recruitment and<br>Relocation/Moving Costs<br>(2 CFR 200.463) | Costs to maintain an adequate staff in keeping with workload requirements. Costs include help-wanted advertising, travel costs of employees and applicants during recruitment process, as well as relocation costs incident to recruitment of a new employee are allowable to the extent that costs are incurred pursuant to a well-managed recruitment program. (Also, see visa costs). | **See moving expense policy and for relocation expenses. Per OMB Guidance, relocation costs are costs incident to the permanent change of duty assignment of not less than 12 months. |                               |
| Student Activity Costs<br>(2 CFR 200.469)                     | Costs for intramural activities, student publications, student clubs and other student activities unless provided for in the sponsored agreement are unallowable   | Unallowable   | Unallowable                   |
| Taxes (including VAT)<br>(2 CFR 200.470)                      | In general, taxes (gas, motor vehicle, VAT) which the institution is required to pay and that is paid or accrued in accordance with generally accepted accounting principles are allowable except taxes from which exemptions are available. Any refunds or credits resulting from the payment of taxes must be credited to the awarding agency.   |   |                               |
| Travel Costs<br>(2 CFR 200.474)                               | Employees who are in travel status on official business in order to carry out the objectives of the sponsored project. Participation is necessary and cost is consistent with travel policy and "Fly America" requirements.  | **See <u>TAMUCC Travel</u> <u>Policy</u> and <u>Fly America requirements</u> .  |                               |
| Visa Costs for Recruitment<br>2 CFR 200.463)                  | Short term visa costs (travel visas) are generally allowable since they are issued for a specific period of time and purpose when travel is directly connected to work performed on a federal award. Cost must be critical and necessary, allowable under the applicable cost principles and consistently treated.   | **Documentation supporting this cost must be maintained to show that these costs are clearly identified as directly connected to work performed on a federal project.                 |                               |